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PAGE 01 ADDIS 04879 01 OF 05 231147Z

11

ACTION IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 CIAE-00 CU-02 INR-07

NSAE-00 USIA-06 AGR-05 AID-05 EB-07 COME-00 TRSE-00

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SUBJECT: EVALUATION OF UN ASSISTANCE PROGRAMS - CERP 0008

REF: A. STATE 072386, B. TOAID A-58 APRIL 8, 1975

I. SUMMARY: THE PAST YEAR HAS POSED NUMEROUS PROBLEMS NOT ONLY FOR THE UNDP AND THE SPECIALIZED AGENCIES BUT ALSO FOR MOST OF THE BILATERAL DONORS. KEY TO THESE PROBLEMS HAS BEEN THE SOMEWHAT TURBULENT POLITICAL SITUATION THAT HAS PLAGUED ETHIOPIA SINCE FEBRUARY, 1974. CONSEQUENTLY, IN MANY CASES, EFFORTS TO SUCCESS-
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PAGE 02 ADDIS 04879 01 OF 05 231147Z

FULLY DESIGN AND IMPLEMENT DEVELOPMENT PROJECTS HAVE BEEN, TO

VARYING DEGREES, HAMPERED. THE UNDP, OVER THE PAST YEAR HAS NOT ONLY HAD TO FUNCTION WITHIN THE SCENARIO OUTLINED ABOVE, BUT HAS ALSO HAD TO CONTINUE THEIR OPERATIONS IN THE FACE OF SEVERE FINANCIAL CONSTRAINTS. THIS HAS NO DOUBT, HAD A CONSIDERABLE IMPACT ON THEIR PROGRAM IN ETHIOPIA. END SUMMARY.

II. THE FOLLOWING RESPONSES ARE KEYED TO PARA 4. (A-G) REF (A).

A. ROLE OF UNDP IN UN DEVELOPMENT SYSTEM
RES REP AS LEADER

THE CURRENT REGIONAL RESIDENT REPRESENTATIVE, MR. JOHN SAUNDERS ARRIVED IN MID-OCTOBER 1975, REPLACING MR. BRUCE STEDMAN. MR. STEDMAN WAS VERY EFFECTIVE AS THE LEADER OF ALL UN ASSISTANCE AND COORDINATOR OF UN TECHNICAL ASSISTANCE. TO THE EXTENT THAT THE CHANGING POLITICAL CIRCUMSTANCES WOULD ALLOW (WITNESS THE MANY CHANGES IN HOST GOVERNMENT MINISTERIAL POSITIONS), MR. STEDMAN MAINTAINED A VERY CLOSE RELATIONSHIP WITH HOST GOVERNMENT OFFICIALS. WHILE MR. SAUNDERS ONLY RECENTLY ARRIVED AND ASSUMED HIS DUTIES IN ETHIOPIA AS REGIONAL REPRESENTATIVE, ALL INDICATIONS ARE THAT HE WILL BE AS EFFECTIVE A REGIONAL RESIDENT REPRESENTATIVE AS MR. STEDMAN.

UNDP AND IBRD UNDERTAKINGS - ALTHOUGH UNDP AND IBRD UNDERTAKINGS ARE NOT AS COORDINATED OR AS COMPLIMENTARY AS THEY COULD BE, THERE ARE SOME AREAS OF COOPERATION. EXAMPLES INCLUDE THE UNDP'S AND IBRD'S COORDINATED ASSISTANCE TO DROUGHT ACTIVITIES, SUPPORT FOR THE INSTITUTE OF AGRICULTURAL RESEARCH AND SUPPORT OF THE AGRICULTURAL AND INDUSTRIAL DEVELOPMENT BANK. IT CAN ALSO BE SAID THAT THERE IS MUCH CONSULTATION BETWEEN THE TWO ORGANIZATIONS AND BANK MISSIONS SELDOM FAIL TO CALL ON THE UN RES REP.

FIELD AUTONOMY - SPECIALIZED AGENCIES - EXPERIENCE IN ETHIOPIA SUGGESTS THAT THE CURRENT ARRANGEMENT IS MOST APPROPRIATE, WHEREBY AUTHORITY TO EXECUTE ACTIVITIES OF THE SPECIALIZED AGENCIES REMAINS WITH THE AGENCY DIRECTORS OR REPRESENTATIVES AND THE UNDP SERVES AS THE CENTRAL FOCAL POINT FOR ALL UN ACTIVITIES. INDEED IN THOSE INSTANCES WHERE SOME SPECIALIZED AGENCIES DO NOT MAINTAIN CLOSE LINKS WITH UNDP HEADQUARTERS, PROBLEMS AND DIFFICULTIES HAVE OFTEN ARISEN. THE CURRENT SYSTEM MAKES FOR MUCH BETTER COORDINATION AND UTILIZATION OF UN SYSTEM RESOURCES.

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PAGE 03 ADDIS 04879 01 OF 05 231147Z

B. COORDINATING ALL EXTERNAL TECHNICAL ASSISTANCE - THE REGIONAL RESIDENT REPRESENTATIVE HAS BEEN VERY EFFECTIVE IN COORDINATING UN SYSTEM TECHNICAL ASSISTANCE. ALSO, REGULAR DONOR MEETINGS WERE HELD WITH REPRESENTATIVES FROM VARIOUS BILATERAL DONOR AGENCIES AND INTERNATIONAL ORGANIZATIONS. THE REGIONAL REPRESENTATIVE HAS BEEN ESPECIALLY EFFECTIVE IN COORDINATING DONOR DROUGHT ACTIVITIES. HOWEVER, OVER THE PAST YEAR DONOR COORDINATION

HAS BEEN LESS ACTIVE BECAUSE: (A) IT WAS AGREED THAT, AFTER THE EXECUTIONS OF NOVEMBER, 1974 BY THE RULING ETHIOPIAN PROVISIONAL MILITARY GOVERNMENT, DONORS SHOULD EXERCISE RESTRAINT UNTIL THE POLITICAL SITUATION WAS CLARIFIED; (2) THERE HAS BEEN A CONSTANT TURNOVER OF HIGH-LEVEL GOVERNMENT OFFICIALS AND (3) THERE IS AN OBVIOUS LACK OF PLANNING BY THE GOVERNMENT'S PLANNING COMMISSION AND VARIOUS MINISTRIES. IT SHOULD ALSO BE ADDED, RELATIVE TO THE GOVERNMENT'S RECEPTIVITY OF DONOR COORDINATION, THAT FULL SUPPORT FROM THE GOVERNMENT OF ETHIOPIA (GOE) HAS NEVER BEEN FORTHCOMING. AS NOTED IN LAST YEAR'S REPORT, THE GOE HAS REPEATEDLY TAKEN A "WE WILL DO IT OURSELVES" ATTITUDE. GIVEN CURRENT GOE ATTITUDES AND THE NEWLY ADOPTED "SOCIALIST PHILOSOPHY" IT IS LIKELY THAT THIS ATTITUDE WILL PERSIST.

C. FINANCIAL RESTRAINTS - THE IMPOSITION OF FINANCIAL CONSTRAINTS HAVE HAD A SIGNIFICANT IMPACT ON ASSISTANCE ACTIVITIES DURING THIS FISCAL YEAR. IN AN EFFORT TO DEAL WITH THE PROBLEM, THE UNDP CUT EXPENDITURES FOR THIS YEAR BY \$1.5 MILLION. THIS WAS ACCOMPLISHED BY (1) TERMINATING PARTICULARLY WEAK PROJECTS, (2) BY REDUCING THE SCOPE OF SOME ACTIVITIES AND (3) BY PUSHING SOME PROJECTS PLANNED FOR START-UP IN FY 1976 INTO FY 1977. THE LATTER MOVE, ALTHOUGH NECESSARY, CREATES ADDITIONAL FINANCIAL BURDENS FOR FY 1977.

D. COUNTRY PROGRAMMING - NO WORK IS CURRENTLY BEING DONE ON THE COUNTRY PROGRAM. THE UNDP DOES NOT FORESEE, AT LEAST IN THE SHORT-TERM, A MAJOR REVISION OF THE DOCUMENT. WHILE THE REGIONAL RESIDENT REPRESENTATIVE ACKNOWLEDGES A NEED TO REVISE/REWRITE THE COUNTRY PROGRAM IN THE LIGHT OF THE MANY CHANGES THAT HAVE TAKEN PLACE SINCE THE DOCUMENT WAS PREPARED, THE DECISION HAS BEEN MADE TO POSTPONE THIS EXERCISE UNTIL THERE ARE BETTER INDICATIONS AS TO WHAT THE GOVERNMENT PLANNING STRUCTURE WILL BE.

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PAGE 04 ADDIS 04879 01 OF 05 231147Z

E. PROJECT EVALUATION AND IMPLEMENTATION - THE TRIPARTITE PROJECT REVIEW SYSTEM HAS BEEN EXTREMELY SUCCESSFUL IN ETHIOPIA. IT HAS BEEN PUT TO GOOD USE PRIMARILY FOR DETERMINING WHETHER A GIVEN ACTIVITY (1) REQUIRES REVISION, (2) SHOULD BE EXTENDED OR (3) SHOULD BE TERMINATED. MOST PROJECTS ARE REVIEWED ONCE A YEAR. THE GOE IS ESPECIALLY PLEASED WITH THE TRIPARTITE SYSTEM BECAUSE IT PULLS TOGETHER THE TECHNICAL MINISTRIES INVOLVED, PROJECT PERSONNEL, THE PLANNING COMMISSION AND RESPONSIBLE UNDP OFFICIALS. THIS SYSTEM HAS AN ADDED VALUE IN ETHIOPIA IN THAT IT OFTEN FILLS THE VOID OF COORDINATION OF INVOLVED MINISTRIES, A RESPONSIBILITY OF THE PLANNING COMMISSION THAT IS ALL TOO OFTEN NEGLECTED.

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PAGE 01 ADDIS 04879 02 OF 05 231148Z

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EXISTING ACTIVITIES - AS NOTED IN PARAGRAPH C. ABOVE SOME
WEAK PROJECTS HAVE BEEN TERMINATED DUE TO FINANCIAL STRICTURES.
WHILE MOST OF THE ACTIVITIES ARE DOING WELL, THE FOLLOWING PROJECTS
WITH SPECIFIC PROBLEMS ARE NOTED:

(1) NATIONAL HEALTH LABORATORIES - THIS ACTIVITY WAS
DESIGNED TO ASSIST THE MINISTRY OF HEALTH IN ESTABLISHING BASIC
HEALTH LABS IN ALL PARTS OF THE COUNTRY. THE PROJECT HAS VIRTUALLY
COME TO A HALT, MAINLY BECAUSE OF GOVERNMENT POLICIES.

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PAGE 02 ADDIS 04879 02 OF 05 231148Z

(2) INSTITUTE OF PEDAGOGY (BAHR DAR) - SEE SECTION ON UNESCO.

(3) GEOTHERMAN EXPLORATION - THIS ACTIVITY HAS BEEN CHARACTERIZED BY PROBLEMS RANGING FROM THE LACK OF FUNDS TO PAY EXPERTS WHICH IS CAUSING THE PROJECT TO BE BEHIND SCHEDULE TO HIGH COSTS OF DRILLING. GENERALLY IT CAN BE SAID THAT WHEN THE PROJECTS ARE WELL DEFINED, IN TERMS OF PURPOSE, AND THE GOE PROVIDES FUNDING, MANAGEMENT EXPERTISE AND FACILITIES ON A TIMELY BASIS, THEY TEND TO BE SUCCESSFUL. HOWEVER, WHEN ONE OR MORE OF THESE ELEMENTS IS MISSING SUCCESS IS THREATENED.

F. APPRAISAL OF PROPOSED PROJECTS - ONLY IN THE CASE OF DROUGHT ACTIVITIES AND, WHERE AN INTEREST IN A CERTAIN ACTIVITY HAS BEEN EXPRESSED, HAS AID PARTICIPATED IN THE APPRAISAL OF PROPOSED PROJECTS. WHILE REASONS OF GENERAL POLITICAL INSTABILITY AND LACK OF DIRECTION ON THE PART OF THE GOVERNMENT CAN BE CITED, AID HAS NOT ACTIVELY PURSUED THIS. THIS IN NO WAY REFLECTS ON THE CORDIAL RELATIONSHIPS THAT AID MAINTAINS WITH THE UNDP. IN FACT CONCRETE STEPS HAVE BEEN TAKEN BY AID AND THE UNDP TO ASSURE AID'S REVIEW OF ALL ACTIVITIES TO BE PROPOSED IN THE FUTURE.

G. WOMEN IN DEVELOPMENT - FROM THE OUTSET, IT IS APPROPRIATE TO NOTE THAT APPROXIMATELY 34 PERCENT OF UNDP'S PROFESSIONAL STAFF IN ETHIOPIA ARE FEMALE. THE UNDP HAS ALSO DONE MUCH IN PROMOTING THE WOMEN'S DEVELOPMENT CENTER OF THE ECA. HOWEVER, RECENTLY, AND BECAUSE OF FINANCIAL PROBLEMS, UNDP FUNDING OF THIS ACTIVITY HAS BEEN CUT. FORTUNATELY INDICATIONS ARE THAT BILATERAL DONORS (THE NETHERLANDS PRIMARILY AND SWEDEN TO A LESSER EXTENT) WILL BE ASSUMING THE UNDP'S FINANCIAL INPUT TO THE CENTER.

WITH RESPECT TO SPECIFIC ACTIVITIES GEARED TO BRING WOMEN INTO THE DEVELOPMENT PROCESS, IT CAN ONLY BE SAID THAT THE UNDP RESPONDS TO GOVERNMENT REQUESTS FOR ASSISTANCE AND TO DATE THE GOE HAS NOT MADE SPECIFIC REQUESTS IN THIS AREA. HENCE, THE UN CAN ONLY CONTINUE TO EMPHASIZE THE IMPORTANCE OF DESIGNING ACTIVITIES THAT WILL HAVE A POSITIVE IMPACT ON AND INCORPORATE WOMEN IN THE DEVELOPMENT PROCESS.

III. THE FOLLOWING COMMENTS ARE PROVIDED ON THE ACTIVITIES OF EXECUTING AGENCIES WHICH MAY BE OF VALUE IN THE UP-COMING CONGRESSIONAL HEARING AND THE JUNE SESSIONS OF THE GOVERNING COUNCIL.
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PAGE 03 ADDIS 04879 02 OF 05 231148Z

A. UNICEF

THE UNICEF PROGRAM OF ASSISTANCE TO ETHIOPIA CENTERS IN FIVE (5) FIELDS OF ACTIVITY AS FOLLOWS: (1) NON-FORMAL EDUCATION, (2) COMMUNITY DEVELOPMENT; (3) HEALTH; (4) HOME ECONOMICS AND (5) SPECIAL

ASSISTANCE TO THE DROUGHT AFFECTED AREAS.

THE COMMON FACTOR EACH OF THE FIVE AREAS IS THE FOCUS ON IMPROVING THE LOT OF WOMEN AND CHILDREN IN ETHIOPIA. THIS EMPHASIS IS CLEARLY IN PHASE WITH THE POLICY STATEMENTS OF UNICEF'S BOARD OF DIRECTORS.

DURING THE PAST YEAR, THIS UN SPECIALIZED AGENCY TRIED TO CARRY OUT A NUMBER OF PROGRAMS TO BENEFIT THE RURAL POPULATION, BUT ENCOUNTERED A SERIES OF PROBLEMS WHICH MADE PROJECT IMPLEMENTATION DIFFICULT. THE PROBLEMS WERE DUE ESSENTIALLY TO THE MANY ADMINISTRATIVE CHANGES WHICH TOOK PLACE AND ARE CONTINUING TO TAKE PLACE WITHIN THE GOVERNMENT OF ETHIOPIA.

IN THE FIELD OF NON-FORMAL EDUCATION ONLY ABOUT HALF OF THE AGENCY'S ALLOCATION OF \$500,000 HAS BEEN EXPENDED DUE PRIMARILY TO ADMINISTRATIVE AND PROGRAM UNCERTAINTIES WHICH TOOK PLACE IN THE NEWLY ORGANIZED MINISTRY OF EDUCATION. IT APPEARS, HOWEVER, AT THIS WRITING THAT UNICEF WILL BE ABLE TO EXPEND THE REMAINING PORTION OF ITS ALLOCATION IN SUPPORT OF A NON-FORMAL EDUCATION ACTIVITY (BASIC EDUCATION) IN THE DROUGHT AFFECTED AREA OF THE OGADEN DESERT IN COOPERATION WITH UNESCO. (SEE SECTION ON UNESCO.)

THE COMMUNITY DEVELOPMENT ACTIVITY IS PRESENTLY AT A STANDSTILL MAINLY FOR TWO REASONS. THE FIRST IS PROMPTED BY A RECENT GOE ADMINISTRATIVE DECISION TO SHIFT THE COMMUNITY DEVELOPMENT (CD) ACTIVITY FROM THE MINISTRY OF COMMUNITY DEVELOPMENT AND SOCIAL AFFAIRS TO THE MINISTRY OF AGRICULTURE. THIS CHANGE MIGHT HAVE PROGRAM IMPLICATIONS WHICH THE RESIDENT REPRESENTATIVE IS TRYING TO UNDERSTAND FULLY BEFORE PROCEEDING WITH PROJECT ASSISTANCE. THE SECOND FACTOR AFFECTING UNICEF'S IMPLEMENTATION SCHEDULE, IS THE FACT THAT THE MAJOR FACILITY FOR TRAINING CD WORKERS HAS BEEN INOPERATIVE DURING THE PAST YEAR. THE AWASSA COMMUNITY DEVELOPMENT SCHOOL HAS BEEN CLOSED SINCE THE GOE DECISION TO UTILIZE ALL 11TH AND 12TH GRADE AND POST-SECONDARY SCHOOL STUDENTS IN THE NATIONAL DEVELOPMENT WORK CAMPAIGN.

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PAGE 04 ADDIS 04879 02 OF 05 231148Z

THE TRAINING OF HEALTH WORKERS IN MATERNAL AND CHILD HEALTH AREAS WAS STILL SUPPORTED BY UNICEF AND CONTINUES UNAFFECTED.

A NEW AREA OF ACTIVITY WILL BE IN THE FIELD OF HOME ECONOMICS. THE ASSISTANCE WILL SUPPORT THE HOME ECONOMICS SECTION OF THE EXTENSION AND PROJECT IMPLEMENTATION DEPARTMENT (EPID) OF THE MINISTRY OF AGRICULTURE. THE PROPOSAL IS PRESENTLY BEFORE UNICEF'S BOARD OF DIRECTORS FOR REVIEW AND APPROVAL. APPROVAL IS EXPECTED IN MAY 1976.

THE SPECIALIZED UNICEF PROGRAMS CENTER ON DROUGHT RELATED ACTIVITIES. THE AGENCY CONTINUES TO DISTRIBUTE FOOD SUPPLEMENTS

TO CHILDREN AND MOTHERS THROUGH THE ETHIOPIAN NUTRITIONAL
INSTITUTE (ENI) IN ALL THE DROUGHT AFFECTED PROVINCES. UNICEF'S
ROLE IN THIS AREA CONTINUES TO BE AN IMPORTANT PART OF THE
GOVERNMENT'S OVERALL RELIEF PROGRAM. CURRENT UNICEF DROUGHT
RELIEF PROGRAMS HAVE NOT BEEN SERIOUSLY AFFECTED BY POLITICAL EVENTS.

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PAGE 01 ADDIS 04879 03 OF 05 231149Z

11
ACTION IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 CIAE-00 CU-02 INR-07

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LIMITED OFFICIAL USE SECTION 3 OF 5 ADDIS ABABA 4879

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UNESCO'S PROGRAM FOCUS IN ETHIOPIA HAS BEEN IN TEACHER EDUCATION.
OUR LAST REPORT INDICATED THAT THE ASSISTANCE GIVEN TO THE INSTITUTE
OF PEDAGOGY IN BAHR DAR REMAINS SUSPENDED OWING TO THE CLOSURE OF
THE INSTITUTE. THE INSTITUTE REMAINED CLOSED DURING THE 1975/76
ACADEMIC YEAR BUT MINISTRY OF EDUCATION OFFICIALS EXPECT THE INSTITUTE

TO REOPEN IN SEPTEMBER 1976. UNESCO IS STILL NOT CERTAIN WHETHER OR NOT IT WILL SUPPLY TEACHERS TO THE INSTITUTE WHEN AND IF THE INSTITUTE REOPENS.

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PAGE 02 ADDIS 04879 03 OF 05 231149Z

IN PLACE OF THE TEACHER EDUCATION PROGRAM, UNESCO IS FUNDING A TEAM OF FOUR TEACHER EDUCATION EXPERTS IN THE AREA OF BASIC EDUCATION.

THIS TEAM HAS DESIGNED A MAJOR PROGRAM IN BASIC EDUCATION FOR ETHIOPIA WHICH IS CONTAINED IN THE TEAM'S RECENTLY PUBLISHED VOLUME: MATERIALS FOR A PROPOSED NATIONAL BASIC EDUCATION PROGRAM IN ETHIOPIA.

THE ACCOMPANYING VOLUME FOR TEACHERS IS ENTITLED, AN ORIENTATION COURSE FOR BASIC EDUCATION TEACHERS. ON THE BASIS OF THIS WORK THE MINISTRY OF EDUCATION AND THE RELIEF AND REHABILITATION COMMISSION REQUESTED UNESCO TO INVESTIGATE THE POSSIBILITY OF LAUNCHING A BASIC EDUCATION PROGRAM IN THE DROUGHT AFFECTED AREAS OF THE OGADEN. ACCORDINGLY, IN JANUARY 1976 THE UNESCO TEAM VISITED THE AREA AND PRODUCED A VOLUME ENTITLED: BASIC EDUCATION MISSION TO THE OGADEN AND A POSSIBLE STRATEGY FOR EDUCATIONAL DEVELOPMENT IN A DEPRIVED AREA. THE MINISTRY OF EDUCATION ACCEPTED THE REPORT AND A PLAN OF OPERATION FOR A BASIC EDUCATION PROGRAM FOR RESETTLEMENT AREAS IN THE OGADEN HAS BEEN SIGNED.

IN CARRYING OUT THE PLAN, UNESCO WILL ASSIST IN PROVIDING THE TECHNICAL ASSISTANCE INPUTS (ADVISING ON TEACHER TRAINING, EDUCATIONAL TECHNOLOGY AND THE LIKE); UNICEF WILL PROVIDE SOME OF THE FINANCING FOR THE PROGRAM SINCE THE PROGRAM WILL AFFECT LARGE NUMBERS OF WOMEN AND CHILDREN; AND THE MINISTRY OF EDUCATION WILL SUPPLY THE INPUTS FOR CREATING 10 BASIC EDUCATION CENTERS FOR CARRYING OUT THE EXPERIMENTAL PROGRAMS.

C. FAO

THE FAO HAS EXPANDED OPERATIONS DURING THE PAST YEAR AND CONTINUES AS A MAJOR CONTRIBUTOR TO ETHIOPIAN RURAL DEVELOPMENT PROGRAMS. SIGNIFICANT INPUTS HAVE ALSO BEEN MADE TO REHABILITATION PROJECTS AS A FOLLOW-ON TO DROUGHT RELIEF ACTIVITIES. THE FORMER DIRECTOR, MR. ARTHUR HAMMERSELY, SHIFTED TO THE DIRECTORSHIP OF A LARGE FAO RESEARCH PROJECT LEAVING MR. JAMES WILLIAMS AS ACTING FAO DIRECTOR FOR ABOUT 5 MONTHS. MR. C.N. COOMBES ASSUMED THE DIRECTORSHIP OF FAO IN APRIL, 1976. MR. COOMBES, AGE 58, AND A CITIZEN OF MAURITIUS (BRITISH PASSPORT), IS ACTIVELY ENGAGED IN FAMILIARIZING HIMSELF WITH THE RURAL SECTOR OF ETHIOPIA. HE HAS EXTENSIVE AGRICULTURAL EXPERIENCE IN AFRICA AND APPEARS TO BE A VERY COMPETENT REPLACEMENT FOR MR. HAMMERSELY.

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PAGE 03 ADDIS 04879 03 OF 05 231149Z

AS MR. COOMBES INITIATED THE FIRST CONTACT WITH THE USAID AGRICULTURAL DEVELOPMENT OFFICER, IT IS EXPECTED THAT CLOSE COOPERATION WILL CONTINUE BETWEEN THE USAID AND FAO.

THE FAO NOW CONTROLS 72 TECHNICIANS OPERATING IN VARIOUS PROJECTS THROUGHOUT ETHIOPIA. THE MOST IMPORTANT OF THE AGRICULTURAL PROGRAMS IS ASSISTANCE TO THE INSTITUTE OF AGRICULTURAL RESEARCH (IAR). WITH MR. HAMMERSELY AS PROJECT MANAGER, AND A STAFF OF 36 INTERNATIONAL EXPERTS, SIGNIFICANT INPUTS ARE BEING MADE TO DEVELOP A STRONG AGRICULTURAL RESEARCH BASE FOR THE MINISTRY OF AGRICULTURE AND FORESTRY. A SUB-ACTIVITY INCLUDES AGRICULTURAL RESEARCH ASSISTANCE IN DROUGHT AFFECTED AREAS. THERE ARE 10 EXPERTS ASSIGNED TO THIS PROJECT WHICH WILL BE MERGED INTO THE GENERAL RESEARCH PROJECT NEXT YEAR. OTHER SPECIFIC PROJECTS INCLUDE: DEVELOPMENT OF THE AWASH VALLEY; ASSISTANCE TO RINDERPEST CONTROL; RESETTLEMENT OF PERSONS DISPLACED BY DROUGHT; AND ASSISTANCE TO THE NATIONAL COFFEE BOARD IN PRODUCTION ECONOMICS AND MARKETING. IN ADDITION TO THESE SPECIFIC PROJECTS, THE FAO IS ALSO PROVIDING INDIVIDUAL TECHNICIANS IN THE FIELDS OF: LAND TENURE; DAIRY DEVELOPMENT; AGRICULTURAL STATISTICS; LAND REFORM ADMINISTRATION AND SETTLEMENT; FORESTRY RESEARCH; LIVESTOCK MARKETING; FERTILIZER DEMONSTRATION AND AGRICULTURAL CREDIT; AND MODERNIZATION OF COASTAL FISHING CRAFT.

TO SUMMARIZE, THE FAO HAS MAINTAINED ITS POSITION AS A LEADING ORGANIZATION IN RURAL DEVELOPMENT ASSISTANCE TO ETHIOPIA DURING THE YEAR. ITS PROJECTS ARE STAFFED WITH EXPERIENCED AND COOPERATIVE TECHNICIANS, MANY OF WHOM HAVE WORKED JOINTLY OR VERY CLOSELY WITH USAID PERSONNEL IN COORDINATING PROJECT IMPLEMENTATION. WITH NEW LEADERSHIP, IT IS EXPECTED THAT THE SAME DEGREE OF COOPERATION WILL EXIST DURING THE COMING YEAR.

D. WHO

WHO HAS BEEN PROVIDING ASSISTANCE IN HEALTH TO ETHIOPIA IN A VARIETY OF RELATED MEDICAL AREAS, MOST OF WHICH CENTER ON THE ERADICATION OR CONTROL OF DISEASES. THE THREE MAJOR DISEASE CONTROL/ERADICATION PROGRAMS ARE: (1) MALARIA, (2) SMALLPOX, AND (3) TUBERCULOSIS. ADDITIONALLY, WHO HAS PROGRAMS IN OTHER FIELDS, AND ALTHOUGH THE ACTUAL PROGRAMS HAVE CHANGED THROUGHOUT THE YEARS, THE SPECIALIZED UN ORGANIZATION HAD FOUR PROGRAMS IN OPERATION IN FY 1976. THESE PROGRAMS ARE (1) HEALTH SERVICES TO THE RELIEF AND REHABILITATION COMMISSION, (2) MEDICAL EQUIPMENT REPAIR, (3) MUNICIPAL

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PAGE 04 ADDIS 04879 03 OF 05 231149Z

WATER CONTROL AND (4) A SPECIAL TRAINING COURSE IN ANESTHESIOLOGY.

MALARIA

WHO HAD THREE TECHNICAL EXPERTS ATTACHED TO THE MINISTRY OF HEALTH WHO WORKED DIRECTLY WITH THE MALARIA CONTROL SERVICE WITHIN THE MINISTRY. ONE PERSON ACTS SOLELY AS AN ADVISOR TO THE GENERAL MANAGER OF MALARIA CONTROL, THE SECOND PERSON IS AN ENTOMOLOGIST AND THE THIRD IS A SANITARY ENGINEER.

THE MAJOR ISSUE OF IMPORTANCE CENTERS ON ADMINISTRATIVE PROBLEMS, INCLUDING PERSONNEL SHIFTS WITHIN THE MINISTRY OF HEALTH, WHICH MAKE PROJECT IMPLEMENTATION CUMBERSOME. FOR EXAMPLE, THE MINISTRY HAS RECENTLY SUMMARILY RETIRED 38 PERSONS AND TRANSFERRED 20 OTHERS, THEREBY LEAVING A GAP IN TECHNICAL PERSONNEL WHICH MIGHT OR MIGHT NOT AFFECT WHO'S PROJECT IN MALARIA CONTROL. UNTIL THESE ADMINISTRATIVE UNCERTAINTIES ARE RESOLVED THE 3-MAN WHO TEAM HAS NO ALTERNATIVE BUT TO MOVE ALONG AT A RATHER SLOW PACE.

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PAGE 01 ADDIS 04879 04 OF 05 231151Z

11

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LIMITED OFFICIAL USE SECTION 4 OF 5 ADDIS ABABA 4879

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SMALL POX ERADICATION

ACCORDING TO THE WHO, ETHIOPIA IS THE ONLY COUNTRY IN THE WORLD STILL REPORTING OUTBREAKS OF SMALL POX. ADMITTEDLY, THE INCIDENCE HAS BEEN REDUCED ON A SIGNIFICANT SCALE, WITH AN ESTIMATED 5 OR 6 CASES REPORTED PER WEEK IN 1976, AS COMPARED WITH 80,000 A YEAR IN 1972. A HUGE CAMPAIGN WAS LAUNCHED THROUGH THE INITIATIVE OF THE UN SPECIALIZED AGENCY AND WHO PREDICTS THAT IN THE NEAR FUTURE THIS DISEASE WILL BE COMPLETELY ERADICATED FROM ETHIOPIA. THE MAIN CONSTRAINT FOR THE EARLY ELIMINATION OF THE DISEASE IS THE DIFFICULTY THE WMHO/GOE VACCINATION TEAMS HAVE IN GETTING TO THE PEOPLE IN LIMITED OFFICIAL USE

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PAGE 02 ADDIS 04879 04 OF 05 231151Z

AREAS WHERE THERE ARE SECURITY PROBLEMS.

TUBERCULOSIS

WHO'S MAIN OBJECTIVE UNDER THIS PROJECT ACTIVITY WHICH BEGAN IN 1959, IS TO TRAIN ETHIOPIAN HEALTH WORKERS IN THE PHYSICAL AND LABORATORY TECHNIQUES FOR IDENTIFYING TUBERCULOSIS IN A PATIENT AND TO TRAIN THE WORKERS IN GIVING BCG VACCINATIONS AMONG THE POPULATION.

THERE ARE AT PRESENT THREE T.B. DEMONSTRATION AND TRAINING CENTERS IN ETHIOPIA, ONE EACH IN ADDIS ABABA, ASMARA AND HARAR. IN THESE CENTERS A TOTAL OF APPROXIMATELY 3,800 TO 4,000 HEALTH WORKERS HAVE BEEN TRAINED FROM 1961 TO DATE. WITH THIS TRAINED POPULATION IT IS ESTIMATED THAT 60 PERCENT OF THE HEALTH CENTERS IN ETHIOPIA HAVE PERSONNEL INVOLVED IN T.B. TREATMENT IN ADDITION TO THE PROVISION OF OTHER HEALTH SERVICES.

WHO PLANS TO CONTINUE THE TRAINING OPERATIONS IN ORDER TO INCREASE THE NUMBER OF HEALTH CENTERS WITH T.B. CONTROL CAPACITY.

HEALTH SERVICES TO THE RELIEF AND REHABILITATION COMMISSION

WITH THE ONSET OF THE DROUGHT IN WOLLO, HARRARGHE AND SOUTHERN PROVINCES, WHO SENT IN SEVERAL TECHNICAL SPECIALISTS TO DETERMINE HOW THE UN SPECIALIZED AGENCY COULD BE OF ASSISTANCE. THE INITIAL ASSISTANCE TOOK THE FORM OF PROVIDING VACCINATIONS FOR SMALLPOX AND TUBERCULOSIS SINCE WHO WAS ALREADY INVOLVED IN SUCH ACTIVITIES.

SUBSEQUENTLY, WHO ASSIGNED ONE DOCTOR AND A SANITARY ENGINEER TO THE GOE'S RELIEF AND REHABILITATION COMMISSION. THE FUNCTION OF THIS TWO-MAN TEAM IS ESSENTIALLY TO MOBILIZE THE EXISTING HEALTH CENTERS IN THE AREAS TO LOOK AFTER THE GENERAL HEALTH OF THE PEOPLE IN THE

RELIEF SHELTERS.

MEDICAL EQUIPMENT REPAIR

THE OBJECTIVE OF THIS PROJECT IS TO CREATE A MEDICAL EQUIPMENT WORKSHOP IN ORDER TO TRAIN PERSONNEL IN MEDICAL MAINTENANCE. ACCORDINGLY, WHO HAS ASSIGNED AN ENGINEER IN ADDIS ABABA TO CARRY OUT THE OBJECTIVE.WHO SEES THIS PROJECT AS IMPORTANT BECAUSE THERE IS A SERIOUS LIMITED OFFICIAL USE

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PAGE 03 ADDIS 04879 04 OF 05 231151Z

PROBLEM IN THIS COUNTRY OF INOPERATIVE MEDICAL EQUIPMENT. TO DATE, FIVE OR SIX ETHIOPIAN TECHNICIANS ARE WORKING WITH THE WHO TECHNICIAN IN ONE OF ADDIS ABABA'S BEST EQUIPPED HOSPITALS (THE BLACK LION, FORMERLY DUKE OF HARAR). PROGRESS HAS BEEN SLOW ON THIS ACTIVITY BECAUSE OF INADEQUATE GOE BUDGETARY SUPPORT FOR TRAINING PURPOSES. THERE ALSO SEEMS TO BE A SHORTAGE OF TRAINEES.

MUNICIPAL WATER CONTROL

AS THIS PROJECT HAS BEEN IN OPERATION FOR SOME TIME, AND PERHAPS 14 TOWNS HAVE BEEN ADEQUATELY SERVED UNDER THE PROJECT, THE UNDP WHICH PROVIDES THE FUNDING TO THE UN'S SPECIALIZED AGENCIES, WILL NOT PROVIDE FUNDING FOR THIS ACTIVITY IN FY 1977.

ANESTHESIOLOGY COURSE

WHO INSTITUTED THIS PROGRAM IN EARLY FY 1976 AS A TEN-MONTH TRAINING PROGRAM. AN ANESTHESIOLOGIST PROVIDED BY WHO DESIGNED AN EIGHT-MONTH COURSE FOR A CAREFULLY SELECTED GROUP OF WELL TRAINED NURSES IN ORDER TO TRAIN THEM IN THE ADMINISTRATION OF ANESTHESIA.

AT THE CONCLUSION OF THE TRAINING PERIOD, EIGHTEEN NURSES WERE GRADUATED WITH HIGH COMMENDATION. EACH OF THE EIGHTEEN HAD SUCCESSFULLY ADMINISTERED ANESTHESIA TO AT LEAST 200 PATIENTS AT THE BLACK LION HOSPITAL IN ADDIS ABABA. THUS, THIS SHORT-TERM PROJECT HAS BEEN VIEWED BY THE GOE AND WHO AS A REAL SUCCESS.

WFP

THE PROGRAM'S EFFORTS IN ETHIOPIA FALL INTO TWO DISTINCT CATEGORIES, REGULAR PROGRAMS OF FOOD FOR WORK AND EMERGENCY/ DROUGHT RELATED RELIEF PROGRAMS, THE LATTER BEING THE MOST EXTENSIVE IN TERMS OF COSTS AND COMMITMENTS.

THE WFP DROUGHT RELATED ACTIVITY HAS DIRECTLY SUPPORTED THE GOE/RELIEF & REHABILITATION COMMISSION'S (RRC) EFFORTS WITH THE ASSIGNMENT OF A PROFESSIONAL ADMINISTRATOR AS ADVISOR TO THE RRC LOGISTICS STAFF. THIS UNDP/WFP SUPPORT HAS ASSISTED IN MAINTAINING AN ACCEPTABLE LEVEL OF COMMUNICATIONS AND COORDINATION BETWEEN THE RRC AND THE DONOR ENTITIES. THE CONTINUED EFFECTIVENESS OF THE UNDP/WFP IN SUCH A COORDINATING ROLE WILL DEPEND UPON THE RRC'S CONTINUED RELIEF RESPONSIBILITY AND ITS FUTURE FUNCTIONS.

THE WFP REGULAR PROGRAM, I.E., FOOD-FOR-WORK, IN REFORESTATION
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PAGE 04 ADDIS 04879 04 OF 05 231151Z

AND CONSERVATION RELATED ACTIVITIES HAS EXPERIENCED IMPLEMENTATION
DIFFICULTIES DUE TO EMERGENCY PRIORITIES AND REGIONAL SECURITY.
RENEWED ATTENTION ON THE PART OF WFP'S PROFESSIONAL STAFF HAS
REACTIVATED THESE ACTIVITIES AND IMPLEMENTATION HAS NOW RESUMED.
WFP'S LATEST INITIATIVE (2241Q) WHICH LINKS SOIL CONSERVATION EFFORTS
AND FOOD-FOR-WORK TO THE EPID'S MINIMUM PACKAGE PROGRAM IS A WELL
DEVELOPED PROJECT WHICH RELIES UPON A RELATIVELY STRONG EXTENSION FRA-
ME-WORK WITH ADEQUATE COMMITMENTS OF TECHNICAL, ADMINISTRATIVE

AND FINANCIAL SUPPORT.

THE PROFESSIONAL STAFF OF WFP/ETHIOPIA HAS THE EXPERIENCE AND
DEPTH TO COVER THE ADMINISTRATIVE AND FIELD MONITORING RESPONSIBILI-
ES.

ALTHOUGH PROJECT DESIGN AND IMPLEMENTATION IS GOOD, SOME ACTIVITIES
ARE BEHIND SCHEDULE DUE TO JUSTIFIABLE REASONS SUCH AS DROUGHT AND
SECURITY. WITH THE CONTINUED PRESSURE OF PROPER MANAGEMENT AND
MONITORSHIP, PROJECT OBJECTIVES SHOULD BE REALIZED.

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PAGE 01 ADDIS 04879 05 OF 05 231150Z

11

ACTION IO-13

INFO OCT-01 AF-08 EUR-12 ISO-00 CIAE-00 CU-02 INR-07

NSAE-00 USIA-06 AGR-05 AID-05 EB-07 COME-00 TRSE-00

FEA-01 ACDA-07 L-03 NSC-05 NRC-05 OES-06 DODE-00

ERDA-05 CAB-02 DOTE-00 FAA-00 HEW-04 OMB-01 DIWY-01

LAB-04 SIL-01 /111 W

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FM AMEMBASSY ADDIS ABABA

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USMISSION GENEVA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY VIENNA
AMCONGEN MONTREAL

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PARIS FOR UNESCO

ROME FOR FODAG

VIENNA FOR IAEA AND UNIDO

MONTREAL FOR ICAO

F. ILO

THE ILO ASSISTANCE PROGRAM IN ETHIOPIA HAS FOCUSED ON THE AREAS
OF VOCATIONAL TRAINING, MANAGEMENT TRAINING, VOCATIONAL REHABILITATION

MANPOWER STUDIES, AND SOCIAL SECURITY. AT THE PRESENT TIME THERE
ARE APPROXIMATELY 20 ILO EXPERTS IN ETHIOPIA, INCLUDING THOSE
ATTACHED TO THE AFRICAN REGIONAL OFFICE WHO WORK ON CONTINENT-WIDE
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PAGE 02 ADDIS 04879 05 OF 05 231150Z

PROGRAMS. THIS LEVEL OF ILO PERSONNEL REPRESENTS A SLIGHT
DECREASE FROM THAT OF PAST YEARS DUE TO THE PHASING DOWN OF SEVERAL
ACTIVITIES AND THE DELAYS IN DEVELOPING NEW PROJECTS TO REPLACE THEM.

ACCORDING TO ATO MESFIN GEBRE MICHAEL, THE OFFICER RESPONSIBLE
FOR ILO ASSISTANCE TO ETHIOPIA IN THE REGIONAL OFFICE, THE ILO HAS
FACED MANY OF THE SAME PROBLEMS WHICH HAVE AFFECTED OTHER MULTI-
LATERAL AND BILATERAL AID DONORS. THE ILO'S SHOWCASE PROJECT IN
ETHIOPIA HAS BEEN THE NATIONAL INDUSTRIAL VOCATIONAL TRAINING SCHEME
WHICH BECAME OPERATIVE IN MARCH 1974. THE UNDP PROVIDED THE
FUNDING, THE ILO SENT SEVERAL EXPERTS, AND THE ETHIOPIAN GOVERNMENT
FURNISHED CERTAIN RESOURCES AS WELL AS COUNTERPART PERSONNEL.
THE UNDP/ILO IS SCHEDULED TO PHASE OUT ITS ASSISTANCE AT THE END
OF THE CALENDAR YEAR, BUT DUE TO DELAYS IN ADMINISTERING THE
PROGRAM IN 1975 RELATED TO ETHIOPIAN GOVERNMENT INACTION, THE ILO
OFFICE IN ADDIS HAS ASKED FOR A TWO YEAR EXTENSION OF ASSISTANCE.
THE TRAINING CENTER HAS MADE A SIGNIFICANT CONTRIBUTION TO JOB
TESTING, AND SKILLS TRAINING IN THE FIELDS OF BUILDING TRADES,
METAL AND WOOD WORKING, AUTOMOTIVE REPAIR, AND ELECTRICAL WORK
AND THE ILO FEELS THAT THE EXTENSION WILL BE GRANTED.

THE ILO'S EFFORTS IN MANAGEMENT TRAINING HAVE SUFFERED SEVERELY
FROM ETHIOPIAN GOVERNMENT INDECISION REGARDING THE FUTURE OF THE

CENTER FOR ENTREPRENEURSHIP AND MANAGEMENT (CEM). THE ETHIOPIAN AUTHORITIES HAVE DECIDED TO MERGE THE CEM WITH SEVERAL OTHER ORGANIZATIONS INTO A NATIONAL PRODUCTIVITY CENTER. THE ILO IS DISAPPOINTED WITH THE EPMG'S LACK OF INTEREST IN THIS AREA AND WILL PROBABLY CUT BACK ITS EFFORTS IN THIS FIELD, PENDING A CLARIFICATION OF THE GOE'S INTEREST IN MANAGEMENT TRAINING.

OTHER AREAS OF ILO ACTIVITY INCLUDE A SMALL (ONE EXPERT) ASSISTANCE PROGRAM IN VOCATIONAL REHABILITATION. THIS PROGRAM WITH THE REHABILITATION AGENCY HAS BEEN SUCCESSFUL IN THE PAST IN DEVELOPING HANDICRAFT PROJECTS TO EMPLOY HANDICAPPED PERSONS. AT THE PRESENT TIME THE EXPERT POSITION IS VACANT BUT A REPLACEMENT IS DUE TO ARRIVE IN MAY. A MANPOWER STUDY PROJECT HAS PROVIDED EXPERTS TO THE MINISTRY OF LABOR OVER THE PAST TWO YEARS. ONLY THREE OF THE ORIGINAL FIVE ILO EXPERTS REMAIN IN ETHIOPIA AND THEY ARE SCHEDULED TO DEPART BY THE END OF JUNE. DESPITE SOME PROBLEMS WITH THE SLOW PACE OF WORK IN THE MINISTRY OF LABOR, THE ILO FEELS THAT THIS PROJECT HAS BEEN RELATIVELY SUCCESSFUL BOTH IN TERMS OF LIMITED OFFICIAL USE

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PAGE 03 ADDIS 04879 05 OF 05 231150Z

DIRECT OUTPUT SUCH AS AN OCCUPATIONAL DICTIONARY AND JOB CLASSIFICATION GUIDE AND INDIRECT INPUT INTO THE NEW LABOR LEGISLATION DRAFTED BY THE MINISTRY OF LABOR. A SOCIAL SECURITY EXPERT HAS BEEN WORKING IN THE MINISTRY OF LABOR FOR THE PAST YEAR BUT THE ILO FEELS THAT HIS EFFECTIVENESS HAS BEEN LIMITED.

IN GENERAL THE ILO OFFICE IN ADDIS ABABA FEELS THAT THEIR PROJECTS ARE MAKING A CONTRIBUTION TO ETHIOPIAN DEVELOPMENT DESPITE THE PROBLEMS ENCOUNTERED DURING THE PAST YEAR. THE ILO IS UNSURE AS TO WHAT NEW DIRECTIONS TO FOLLOW IN PROGRAMMING ASSISTANCE FOR ETHIOPIA AND HAS BEEN UNABLE TO GET SATISFACTORY GUIDANCE FROM THE ETHIOPIAN AUTHORITIES AS TO THEIR OBJECTIVES IN THE LABOR FIELD. IT IS LIKELY THAT THE ILO PROGRAM WILL CONTINUE TO DECLINE IN SIZE OVER THE NEXT YEAR BUT THE ORGANIZATION MAINTAINS IT IS WILLING TO ENTER NEW PROJECTS IF THE ETHIOPIAN GOVERNMENT GIVES EVIDENCE OF INTEREST AND WILLINGNESS TO CONTRIBUTE TO ACTIVITIES IN THE LABOR AND VOCATIONAL TRAINING FIELD.
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